BC Hydro: the Effects of Rate-Regulated Accounting

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- The Auditor General is the independent auditor of the Legislative Assembly of British Columbia
- Reports to the Legislative Assembly, not to the government of the day
- Conducts both financial audits and performance (or "value for money") audits



Background

- BC Hydro's consumer rates are set by the BC Utilities Commission (BCUC)
- BCUC guided by the return on investment desired by govt. and the dividend govt. collects from BC Hydro



Rate-Regulated Accounting

- Rate-regulated accounting allows BC Hydro to establish deferral accounts to defer revenues and expenses to future years
- \$2.2 billion in net deferred expenses (Mar, 2011).
 By government's own estimate, predicted to grow to nearly \$5 billion by 2017
- Deferred expenses mean higher net income recorded; therefore, higher dividend payments to Province

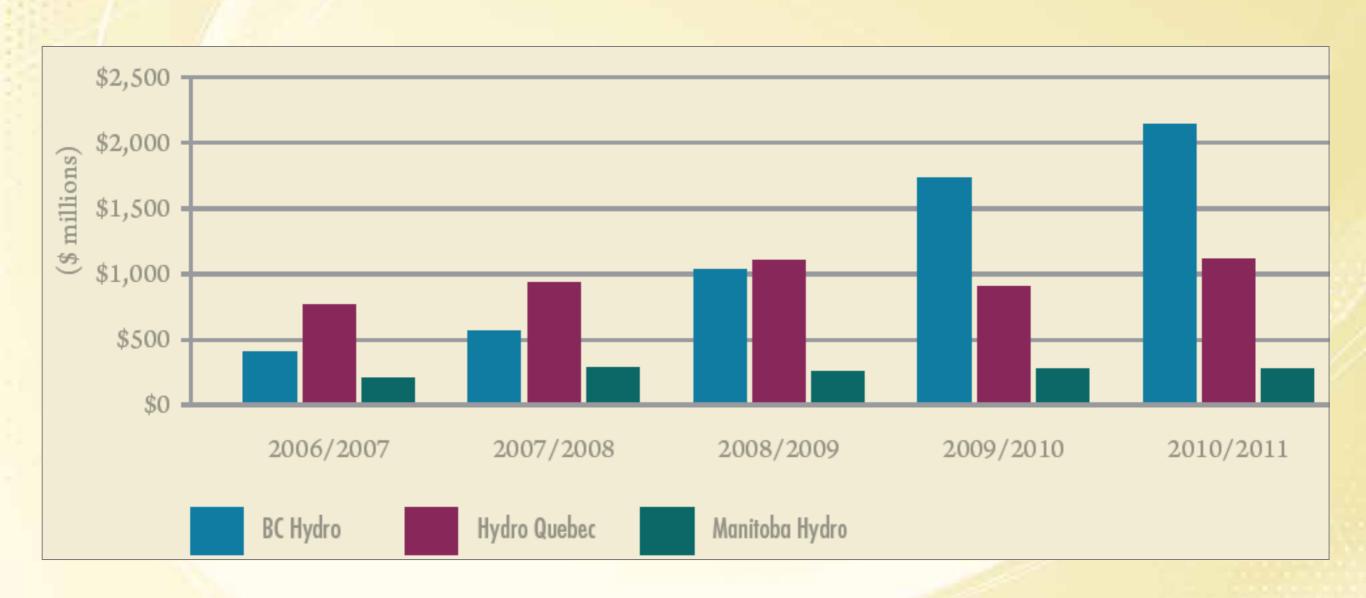


Purpose and Scope

- Looked at BC Hydro's rate regulated accounting practices to determine the significance and growth of costs that have been deferred
- These deferred costs represent dollars that, for the most part, have been spent by BC Hydro and will eventually have to be recouped



Growth of Deferral Accounts





ROI and Dividends

Pressure to keep rates stable and meet a required rate of return

- Rate of Return (14.3% last fiscal)
- Dividends (85% of net income, \$463 million last fiscal)



Impact on Future Generations

Costs may be unfairly passed on to future rate payers

- Intergenerational inequity
- Recovery period of deferral accounts is unclear
- Interest charges extending recovery time



Recommendation 1

We recommend that Government determine, at the earliest opportunity, how BC Hydro will recover the net deferred costs in its regulatory accounts.



Financial Management and Transparency

Financial management and financial transparency are being confused

- Deferral accounts useful for rate-setting (a financial management decision)
- Transparent financial reporting should focus on actual results



Growth of Deferral Accounts



Changing Accounting Standards

Canada changing to International Financial Reporting Standards (IFRS)

Rate-regulated deferrals no longer permitted under Canadian GAAP



Recommendation 2

We recommend that Government prescribe that the annual financial statements for BC Hydro be prepared fully in accordance with Canadian generally accepted accounting principles.



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